

1  
2  
3  
4 **UNITED STATES DISTRICT COURT**  
5 **DISTRICT OF NEVADA**

6 \* \* \*

7 UNITED STATES OF AMERICA,

8 Plaintiff,

9 v.

10 WAYNE REEVES,  
11 DIANE VAOGA, and  
12 JAMES STOLL,

12 Defendants.

Case No. 2:12-cv-01916-RFB-GWF

**ORDER**

Plaintiff's Motion to Reconsider  
(ECF No. 51)

13  
14 This matter is before the Court on Plaintiff United States of America's Motion to  
15 Reconsider Order Denying Motion to Approve Consent Injunction against Defendant James  
16 Stoll. ECF No. 51.

17 On March 21, 2013, Plaintiff filed a Motion to Approve Agreed Order of Permanent  
18 Injunction against James Stoll. ECF No. 28. In that motion, Plaintiff presented a stipulated order  
19 of permanent injunction against Stoll, in which Stoll agreed, *inter alia*, that he would be  
20 permanently enjoined from engaging in certain specified conduct relating to the preparation of  
21 tax returns, giving of tax advice, representation of individuals or entities before the Internal  
22 Revenue Service (IRS), and formation of legal documents, corporations, partnerships, or trusts.  
23 Id. On July 11, 2013, the Honorable Robert C. Jones issued a Minute Order denying Plaintiff's  
24 motion. ECF No. 45. The Minute Order contained no explanation for the decision.

25 On July 16, 2013, Plaintiff filed a Motion for Further Explanation in which it requested  
26 "a further explanation for the Court's denial of the motion so that the United States may know  
27 the basis for the Court's decision and proceed intelligently." ECF No. 47 at 2. Judge Jones did  
28 not respond to this motion. On August 29, 2013, this case was reassigned to the Honorable

1 Jennifer A. Dorsey. Minute Order, ECF No. 50. Plaintiff filed its Motion to Reconsider on  
2 September 17, 2013. This case was transferred to the undersigned on August 5, 2014.

3 “As long as a district court has jurisdiction over the case, then it possesses the inherent  
4 procedural power to reconsider, rescind, or modify an interlocutory order for cause seen by it to  
5 be sufficient.” City of Los Angeles, Harbor Div. v. Santa Monica Baykeeper, 254 F.3d 882, 885  
6 (9<sup>th</sup> Cir. 2001) (citation omitted) (internal quotation marks omitted). This power is rooted in the  
7 common law, not the Federal Rules of Civil Procedure. Id. at 886.

8 In this case, the Court cannot determine the basis for Judge Jones’s decision from the  
9 record before it. Nevertheless, considering the stipulated permanent injunction anew upon  
10 Plaintiff’s motion to reconsider, the Court finds sufficient cause to modify its previous Order  
11 denying it. “Unless a consent decree is unfair, inadequate, or unreasonable, it ought to be  
12 approved.” S.E.C. v. Randolph, 736 F.2d 525, 529 (9<sup>th</sup> Cir. 1984) (citations omitted). Here, the  
13 Court finds that the agreement is, in general, fair, adequate and reasonable. However, the Court  
14 finds that sections 4(c), 4(d), 4(e), 4(f), 4(h), and 4(m) are unreasonably restrictive insofar as  
15 they prohibit Stoll, *in any way whatsoever*, from engaging in activities such as forming  
16 partnerships and corporations for others, preparing wills for others, and serving as trustee of a  
17 trust established for the benefit of anyone other than himself or his relatives. While mindful that  
18 both parties agreed to this permanent injunction, the Court finds it necessary to order certain  
19 modifications to the agreement in order to render it completely fair, adequate and reasonable.

## 20 21 **ORDER**

22 Accordingly,

23 **IT IS HEREBY ORDERED** that Plaintiff United States of America’s Motion to  
24 Reconsider Order Denying Motion to Approve Consent Injunction against Defendant James Stoll  
25 (ECF No. 51) is GRANTED.

26 **IT IS FURTHER ORDERED** that this Court’s Minute Order Denying Plaintiff’s  
27 Motion to Approve Agreed Order of Permanent Injunction against James Stoll (ECF No. 45) is  
28 VACATED.

1           **IT IS FURTHER ORDERED** that Plaintiff United States of America's Motion to  
 2 Approve Agreed Order of Permanent Injunction against James Stoll (ECF No. 28) is GRANTED  
 3 with modifications.

4           **IT IS FURTHER ORDERED** that the Plaintiff will make certain modifications to its  
 5 "Agreed Order of Permanent Injunction" against James Stoll (ECF No. 28) and resubmit this  
 6 modified permanent injunction order within **10 days** of the filing of this order. The Plaintiff is  
 7 instructed to make the following modifications to its "Agreed Order of Permanent Injunction":

- 8           • Section 4(c) is modified to read as follows: "Preparing, creating, or forming or  
 9 assisting in the preparation, creation, or formation of trusts, wills, or other legal  
 10 documents for others that facilitate or promote noncompliance with federal tax  
 11 laws, lead to the understatement of federal tax liability, or incite or assist  
 12 customers to violate the internal revenue laws or evade the assessment or  
 13 collection of their federal tax liabilities."
- 14          • Section 4(d) is modified to read as follows: "Forming or assisting in the formation  
 15 of partnerships (LLPs), limited liability companies (LLCs), S-corporations, or C-  
 16 corporations for others that facilitate or promote noncompliance with federal tax  
 17 laws, lead to the understatement of federal tax liability, or incite or assist  
 18 customers to violate the internal revenue laws or evade the assessment or  
 19 collection of their federal tax liabilities."
- 20          • Section 4(e) is modified to read as follows: "Acting as the trustee of any trust—  
 21 whether established for the benefit of himself, his relatives, or others—that  
 22 facilitates or promotes noncompliance with federal tax laws, leads to the  
 23 understatement of federal tax liability, or incites or assists customers to violate the  
 24 internal revenue laws or evade the assessment or collection of their federal tax  
 25 liabilities."
- 26          • Section 4(f) is modified to read as follows: "Acting as the registered agent of any  
 27 entity—including trusts, corporations, or partnerships—that facilitates or  
 28 promotes noncompliance with federal tax laws, leads to the understatement of

1 federal tax liability, or incites or assists customers to violate the internal revenue  
2 laws or evade the assessment or collection of their federal tax liabilities.”

- 3 • Section 4(h) is modified to read as follows: “Opening or assisting in the opening  
4 of a bank account for any trust, corporation, or partnership that facilitates or  
5 promotes noncompliance with federal tax laws, leads to the understatement of  
6 federal tax liability, or incites or assists customers to violate the internal revenue  
7 laws or evade the assessment or collection of their federal tax liabilities.”
- 8 • Section 4(m) is modified to read as follows: “Providing any individual or entity  
9 with advice with respect to forming trusts, corporations, or partnerships, where  
10 such advice would facilitate or promote noncompliance with federal tax laws, lead  
11 to the understatement of federal tax liability, or incite or assist customers to  
12 violate the internal revenue laws or evade the assessment or collection of their  
13 federal tax liabilities.”

14 **IT IS FURTHER ORDERED** that Plaintiff United States of America’s Motion for  
15 Further Explanation (ECF No. 47) is DENIED as moot.

16  
17 DATED this 21<sup>st</sup> day of January, 2015.



18  
19 **RICHARD F. BOULWARE, II**  
20 **UNITED STATES DISTRICT JUDGE**  
21  
22  
23  
24  
25  
26  
27  
28